CHAPTER-3

PROFILING POWER SECTOR IN INDIA

3.1. Power Sector in India: Past to Present

Growth of a nation depends on various inputs. Electricity is one of the most significant inputs for the growth of a nation. Electricity is the part of concurrent list in the constitution of India. Underlining the importance of electricity government of India has initiated for the enhancement of capacity in terms of power generation.

The first step to promote the development of this sector after independence was the enactment of the Electricity Supply Act, 1948. It established SEBs and consigned the accountability of energy efficacy advancement to the states of India. However, it was observed that there has been disparity in resource endowments between different regions. Consequently, power transportation from one state to another state began with the interference of the GOI to setup the central sector agencies for the development of power before eighties. Inequality in the progress of power sector among various states or regions mainly caused by unequal availability of power production resources, economic environment and poor infrastructure services was on the top priority to settle down. Power transfer and regional planning among states was started for the up-liftment of the power sector. For the purpose of coherent up-liftment of power sector, India was grouped into five regions. They are- 1) Eastern Region (E), 2) Western Region (W), 3) Southern Region (S), 4) Northern Region (N) and, 5) North-Eastern Region (NE). In each of the regions, central sector plants were setup to supply electricity to the states of the particular regions. In this way, the endeavor was made to build each region self-sufficient in power production (Rao, 2004; CEA, 2004; Varma, 1997). Big coal based power plants and big hydro based power plants were specially made under this system. These central sector power stations supplied electricity to the adjoining states in the regions as per their specified allocations. However, disparity in resource endowments between different regions had been observed. The eastern region had ample power all the year but other regional grids had shortages of varying degrees

(CEA, 2004; Mitra, 1997). Therefore, it was forecasted to link the regions to facilitate interregional power transmission via establishment of a national grid in a phased manner by the year 2012. Presently, contiguous regions have been interconnected and power is transferred between regions.

3.2. Power Generation from Hydro and Thermal Sources

Thermal power generation has increased over the time with much higher growth than the hydro power. This was because of relatively more capacity additions at the thermal power stations. It is shown in the Table 3.2.1 that the growth of thermal power, hydro power and nuclear power generation.

Table 3.2.1. Annual Gross Generation of Power by Sources in India, 1991-92 to 2015-16 [in million units]

| Years | Hydro | Nuclear | Thermal | Total |
|---------|------------------|----------------|------------------|----------|
| 1991-92 | 72757.1 (25.35)# | 5524.4 (1.92) | 208747.2 (72.73) | 287028.7 |
| 1992-93 | 69869.2 (23.18) | 6726.3 (2.23) | 224766.2 (74.58) | 301361.7 |
| 1993-94 | 70462.7 (21.74) | 5397.7 (1.67) | 248189.2 (76.59) | 324049.6 |
| 1994-95 | 82712 (23.6) | 5648.2 (1.61) | 262130.2 (74.79) | 350490.4 |
| 1995-96 | 72759.2 (19.14) | 7981.7 (2.1) | 299316.3 (78.76) | 380057.2 |
| 1996-97 | 68900.8 (17.4) | 9071.1 (2.29) | 317917.5 (80.3) | 395889.4 |
| 1997-98 | 74581.7 (17.68) | 10082.6 (2.39) | 337083 (79.93) | 421747.3 |
| 1998-99 | 82690 (18.44) | 12015 (2.68) | 353662 (78.88) | 448367 |
| 1999-00 | 80637 (16.78) | 13267 (2.76) | 386776 (80.46) | 480680 |
| 2000-01 | 74481 (14.91) | 16928 (3.39) | 408139 (81.7) | 499548 |
| 2001-02 | 73579.9 (14.22) | 19474.6 (3.76) | 424385.8 (82.02) | 517439.2 |
| 2002-03 | 64014 (12.02) | 19390 (3.64) | 449289.3 (84.34) | 532693.3 |

Table 3.2.1. Annual Gross Generation of Power by Sources in India, 1991-92 to 2015-16 [in million units]

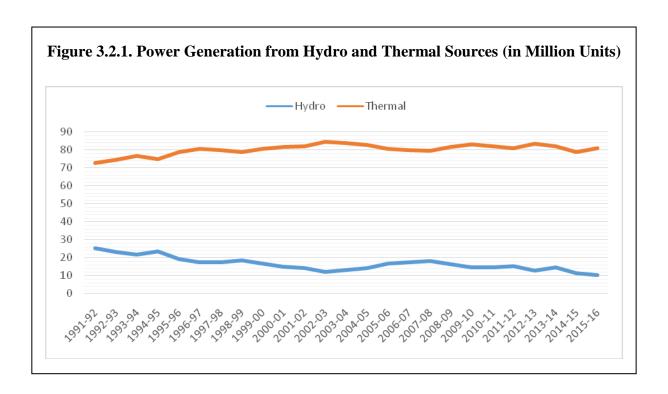
| Years | Hydro | Nuclear | Thermal | Total |
|---------|------------------|----------------|------------------|----------|
| 2003-04 | 75242.5 (13.3) | 17780 (3.15) | 472079.2 (83.54) | 565101.7 |
| 2004-05 | 84495.3 (14.38) | 16845.3 (2.87) | 486075.5 (82.75) | 587416.1 |
| 2005-06 | 103057.3 (16.69) | 17238.9 (2.79) | 497214.3 (80.52) | 617510.4 |
| 2006-07 | 116368.9 (17.56) | 18606.8 (2.81) | 527547.4 (79.63) | 662523 |
| 2007-08 | 128702.1 (18.27) | 16776.9 (2.38) | 558990.1 (79.35) | 704469 |
| 2008-09 | 118980.7 (16.44) | 14712.6 (2.03) | 590100.8 (81.53) | 723793.6 |
| 2009-10 | 112038.2 (14.52) | 18636.4 (2.42) | 640876.5 (83.06) | 771551.1 |
| 2010-11 | 119868.3 (14.78) | 26266.4 (3.24) | 665008.1 (81.98) | 811142.8 |
| 2011-12 | 135794 (15.49) | 32286.6 (3.68) | 708805.9 (80.83) | 876886.5 |
| 2012-13 | 118514.7 (12.99) | 32866.1 (3.6) | 760715.8 (83.41) | 912056.7 |
| 2013-14 | 140445.4 (14.52) | 34227.8 (3.54) | 792477.1 (81.94) | 967150.3 |
| 2014-15 | 129243.7 (11.57) | 36101.5 (3.23) | 877943.0 (78.60) | 1116850 |
| 2015-16 | 121376.7 (10.4) | 37413.6 (3.2) | 943012.9 (80.76) | 1167584 |

in parentheses, percentage share of the total of the individual year

Source: Ministry of Environment Statistics, GOI

In 1991-92, the growth rate of thermal power generation was 72.73 per cent which became 80.46 per cent in the year 1999-2000. In the terms of hydro power generation, there was a decline in growth rate during the same year. In the year 1991-92, the growth of hydro power generation was 25.35 per cent which became 16.78 per cent in the year 1999-2000. In aggregate power generation has increasing .The total power generation was 287028.7 MU in 1991-92 while in the year 1999-2000 it became 480680 MU.

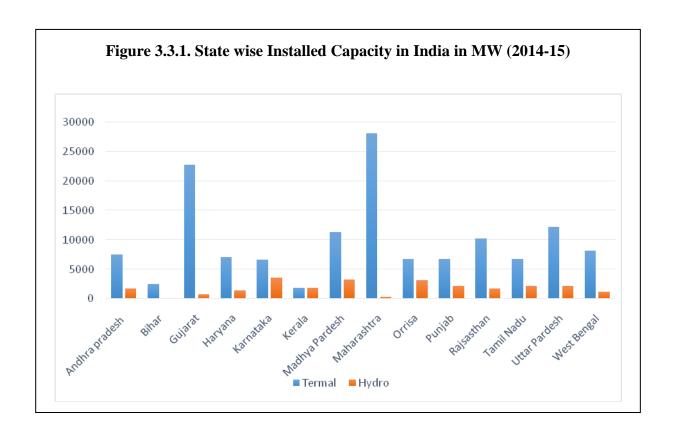
The trend of power generation has increased in the year 2001-02. In the year 2001-02 the thermal power generation has achieved 82.02 per cent growth while the hydro power generation has achieved 14.22 per cent. After 2001-02 it was gradually increase and decrease but total power generation was increased that was 1167584 MU.



3.3. State wise Installed Capacity in India

The power availability in India has increased significantly. In comparison to earlier years, the availability of power in the year after liberalization has increased significantly. The consumption of power has not only increased at central level but also it increased at state level. The state wise installed capacity of power has been shown in the Table 3.3.1 followed by Figure 3.3.1. It shows the installed capacity of thermal as well as hydro in different states of India.

Table 3.3.1. State wise Installed Capacity in India (2014-15) Thermal (MW) S.No. **States** Hydro(MW) Andhra Pradesh 7538.83 1721.99 1 Bihar 2 2516.24 129.43 Gujarat` 3 772 22816.36 4 Haryana 7087.82 1456.83 5 Karnataka 6642.88 3599.8 6 Kerala 1806.87 1881.5 Madhya Pardesh 3223.66 7 11383.57 8 Maharashtra 28145.2 331.84 9 Orrisa 6753.04 3145.13 10 Punjab 6733.8 2166.93 11 Rajsasthan 10225.75 1719.3 Tamil Nadu 6753.04 2182.2 12 13 Uttar Pardesh 12227.92 2168.3 West Bengal 14 8183.83 1248.3 Source: Ministry of Environment Statistics, GOI



The above Table 3.3.1 and Figure 3.3.1 shows installed capacity of thermal power and hydro power in Indian states. Maharashtra is one of the states which is at the top in installed capacity of thermal power. This state has 28145.2 MW installed capacity in the year 2014-15. After Maharashtra, Gujarat and Uttar Pradesh are at second and third position respectively in installed capacity of thermal power. It is due to the acceleration in industrialization.

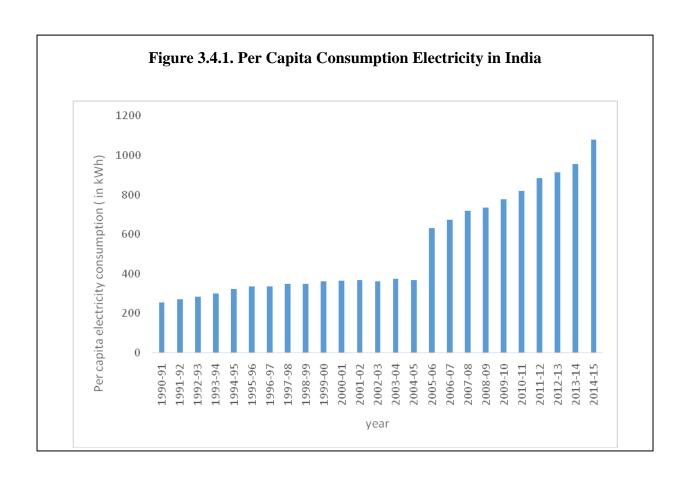
India has initiated the installation of hydropower generation units. Although it has not achieved such level as compare to thermal power. There are some states in India which are doing well in hydropower. Among them Karnataka, Madhya Pradesh and Odisha are at first, second and third position respectively.

3.4. Per Capita Electricity Consumption in India

The availability of power has significantly increased in India in recent years. But per capita power consumption of has also increased. Per capita power consumption in India from the time of liberalization has been depicted in the Table 3.4.1 and Figure 3.4.1.

Table 3.4.1. Per Capita Power Consumption in India (kWh) Per capita consumption Per capita consumption Years Years **(utilities +non utilities) (utilities +non utilities)** 1990-91 252.77 2003-04 373 1991-92 269.98 2004-05 367.72 1992-93 283.1 2005-06 631.4 1993-94 298.96 2006-07 671.9 1994-95 321.1 2007-08 717.1 1995-96 336.41 2008-09 733.5 1996-97 778.6 334.26 2009-10 1997-98 348.37 2010-11 818.8 1998-99 348.5 2011-12 883.63 1999-00 360.01 2012-13 914.41 956.77 2000-01 365.31 2013-14 2001-02 366.12 2014-15 1080.49 2002-03 360.97 Source: Planning Commission of India (Various reports)

In 1990-91, 252.77 kWh that increased to 367.72 KWh in 2004-05. Thus there was a significant growth of 45.48 per cent in per capita consumption. Figure 3.4.1 shows that how the trends of per capita electricity consumption has changed and recorded a new era of electricity consumption in India.



In the year 2005-06, the per capita electricity consumption was recorded as 631.4 kWh that increased to 1080.49 KWh in the year 2014-15. Therefore, during 2005-06 to 2014-15, the growth of per capita electricity consumption was 71.13 per cent that reveals a significant increase in per capita electricity consumption.

3.5. Electricity Demand and Supply Scenario in India

Despite the improved growth in per capita consumption of electricity, the nation has continued as power deficit nation. Due to rapid industrialization and mechanization activities in various sectors, the demand for power has increased. Consequently, the country is still facing power deficit scenario. In the recent times, the shortage of power in the states has increased rapidly. The demand supply scenario in India is given in the Table 3.5.1.

Table 3.5.1. Electricity Demand and Supply Scenario in India Energy **Peak Demand** Year Requirement **Availability Deficit Deficit% Demand** Peak met **Deficit Deficit %** (GWh) (GWh) (GWh) (MW) (**MW**) (**MW**) 1990-91 267632 246560 21072 7.87 44005 37171 6834 15.53% 1991-92 7.8 39027 9028 2888974 266432 222542 48055 18.79% 1992-93 305266 279824 25442 8.35 52805 41984 10821 20.49% 299484 44830 1993-94 323252 23758 7.35 54875 10045 18.31% 1994-95 352260 327281 24979 7.09 57530 48066 9464 16.45% 38960 354045 1995-96 35676 9.15 60981 49836 11145 18.28% 1996-97 389721 365900 47590 11.51 63853 52376 11477 17.97% 1997-98 413490 390330 34175 8.05 65435 58042 7393 11.30% 5.9 1998-99 424505 420235 26349 67905 58445 9460 13.93% 1999-00 446584 450594 29836 6.21 72669 63691 8978 12.35% 2000-01 480430 467409 39807 7.85 74872 65628 9244 12.35% 2001-02 507216 483350 39187 7.5 78441 69189 9252 11.79%

8.81

81492

71547

12.20%

9945

48085

2002-03

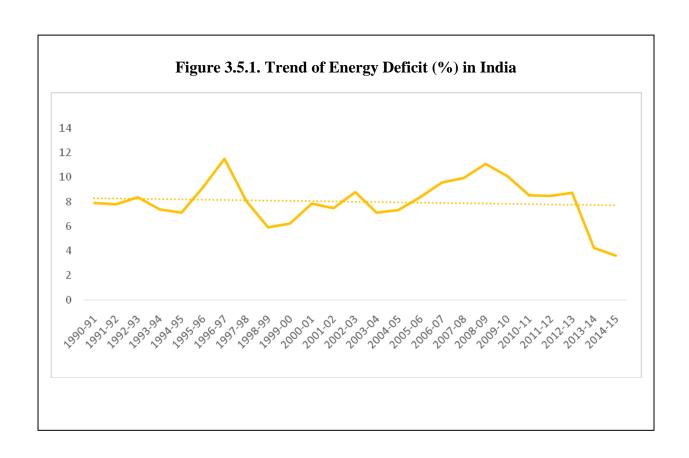
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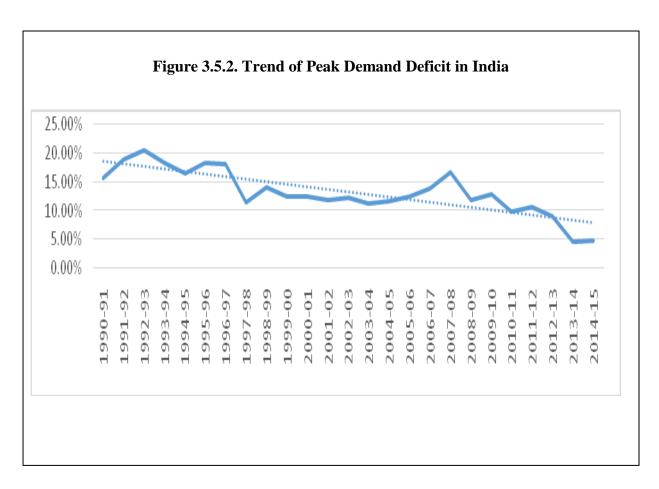
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Table 3.5.1. Electricity Demand and Supply Scenario in India

| | Energy | | | | Peak Demand | | | |
|---------|----------------------|-----------------------|------------------|----------|----------------|------------------|-----------------|-----------|
| Year | Requirement (GWh) | Availability (GWh) | Deficit (GWh) | Deficit% | Demand (MW) | Peak met (MW) | Deficit (MW) | Deficit % |
| 2003-04 | 545674 | 519398 | 39866 | 7.13 | 84574 | 75066 | 9508 | 11.24% |
| 2004-05 | 559264 | 548115 | 43258 | 7.31 | 87906 | 77652 | 10254 | 11.66% |
| 2005-06 | 591373 | 578819 | 52938 | 8.38 | 93255 | 81792 | 11463 | 12.29% |
| 2006-07 | 631757 | 624495 | 66092 | 9.57 | 100715 | 86818 | 13897 | 13.80% |
| 2007-08 | 690587 | 666007 | 73336 | 9.92 | 108866 | 90793 | 18073 | 16.60% |
| 2008-09 | 739343 | 691038 | 86001 | 11.07 | 109809 | 96785 | 13024 | 11.80% |
| 2009-10 | 777039 | 746644 | 83950 | 10.11 | 119166 | 104009 | 15157 | 12.72% |
| 2010-11 | 830594 | 788355 | 73236 | 8.5 | 122287 | 110256 | 12031 | 9.84% |
| 2011-12 | 861591 | 857886 | 79313 | 8.46 | 130006 | 116191 | 13815 | 10.63% |
| 2012-13 | 937199 | 911209 | 86905 | 8.71 | 135453 | 123294 | 12159 | 8.98% |
| 2013-14 | 998114 | 959829 | 42428 | 4.23 | 135918 | 129815 | 6103 | 4.49% |
| 2014-15 | 1002257 | 1030800 | 38143 | 3.6 | 148166 | 141160 | 7006 | 4.70% |

Source: Central Electricity Authority, Monthly Reports (Various issues).





It is shown in the Table 3.5.1 that in 1990-91 deficit energy and peak demand deficit were reported as 7.87 % and 15.53% which increased to 11.51per cent and 17.97 per cent respectively in 1996-97. The widening demand-supply gap is due to low investment in the generation segment at the central levels. Another important reason for this was the rapidly increasing demand for electricity across various sectors. In the year 2014-15, the energy as well as peak shortages were reported at the levels 3.6 per cent and 4.70 per cent respectively. It may be noted that the central unit made the demand projections on the basis of power availability in the country. No estimates were made about the actual peak and energy demand. It was assumed whatsoever power is available would be consumed in various sectors. Therefore, given that the demand for electricity is increasing at a very high growth rate, there is an urgent need to boost the capacity addition programs. For this purpose, the government may also promote investment in the generation sector so that installed capacity is increased adequately.

3.6. Consumption of Energy by Various Consumer Categories

The electricity distribution company of India is selling energy to various consumers which are grouped into various categories such as domestic, commercial, agricultural, industrial transaction and other consumers. The sale of power to different consumer categories is given in the Table 3.6.1.

Table 3.6.1. Consumption of Energy by Various Consumer Categories (Million kWh)

| Year | Domestic | Commercial | Agriculture | Industry | Transport & Railways | Others | Total |
|---------|----------|------------|-------------|----------|----------------------------|--------|--------|
| 1990-91 | 31982 | 11181 | 44056 | 84209 | 4112 | 8552 | 190357 |
| 1991-92 | 35854 | 12032 | 50321 | 87288 | 4520 | 9394 | 207645 |
| 1992-93 | 39717 | 12653 | 58557 | 90170 | 5068 | 9738 | 220674 |
| 1993-94 | 43344 | 14144 | 63328 | 94503 | 5620 | 10259 | 238569 |
| 1994-95 | 47915 | 15973 | 70699 | 100126 | 5886 | 10428 | 259629 |
| 1995-96 | 51733 | 16996 | 79301 | 104693 | 6223 | 11652 | 277029 |
| 1996-97 | 55267 | 17519 | 85732 | 104165 | 6534 | 12642 | 280146 |
| 1997-98 | 60346 | 19367 | 84019 | 104926 | 6944 | 13924 | 296749 |
| 1998-99 | 64973 | 19799 | 91242 | 105080 | 7307 | 15380 | 309734 |
| 1999-00 | 70520 | 21161 | 97195 | 106728 | 8088 | 15410 | 312841 |
| 2000-01 | 75629 | 22545 | 90934 | 107622 | 8213 | 17862 | 316600 |
| 2001-02 | 79694 | 24139 | 84729 | 107296 | 8106 | 21551 | 322459 |
| 2002-03 | 83355 | 25437 | 81673 | 114959 | 8797 | 22564 | 339598 |
| 2003-04 | 89736 | 28201 | 84486 | 124573 | 9210 | 22128 | 360937 |

Table 3.6.1. Consumption of Energy by Various Consumer Categories (Million kWh) **Transport** Year **Domestic Commercial** Agriculture **Industry Others** Railways 2004-05

-0.80

2005-06

2006-07

2007-08

2008-09

ACGR

-0.48

Source: Centre for Monitoring Indian Economy, Energy (March 2013)

-0.40

Total

-0.80

-0.77

2009-10 2010-11 2011-12 2012-13 2013-14 2014-15

-0.96

-0.84

As it is shown in the Table 3.6.1 the overall growth in sale was reported as (-) 0.80% during the period from 1990-91 to 2014-15. While the consumption of domestic and commercial categories have increased at a growth rate of (-) 0.48 per cent and (-) 0.40 per cent. Another important issue is the changes in the relative shares of consumption made by various consumer categories.

3.7. Relative Share in Total Consumption in Electricity

It is found that the relative shares of consumption among different categories have variations in the nation. Relative share of electricity consumption is the highest in industrial sector, then agriculture at second position then domestic, commercial and transaction and other comes at third, fourth and fifth position respectively. The evolution of consumption of electricity has been depicted in the Table 3.7.1.

| Table 3.7.1. Relative Share in Total Consumption in Electricity | | | | | | | |
|---|----------|------------|-------------|----------|-------------|--|--|
| Year | Domestic | Commercial | Agriculture | Industry | Transaction | | |
| 1985 | 12.45% | 5.57% | 16.83% | 59.02% | 2.31% | | |
| 1990 | 15.16% | 4.89% | 22.58% | 51.45% | 2.09% | | |
| 1997 | 17.53% | 5.56% | 26.65% | 44.17% | 2.09% | | |
| 2002 | 21.27% | 6.44% | 21.80% | 42.57% | 2.16% | | |
| 2007 | 21.12% | 7.65% | 18.84% | 45.89% | 2.05% | | |
| 2012 | 22.00% | 8.00% | 18.00% | 45.00% | 2.00% | | |
| 2013 | 22.29% | 8.83% | 17.89% | 44.40% | 1.71% | | |
| 2014 | 22.95% | 8.80% | 18.19% | 43.17% | 1.75% | | |
| 2015 | 23.53% | 8.77% | 18.45% | 42.10% | 1.79% | | |

Table 3.7.1 shows that the relative shares of domestic as well as commercial consumer categories have recorded increasing pattern from year 1985 to 2015 more rapidly than that of other consumer categories. The relative share of domestic consumers has increased from 12.45 per cent in 1985 to 23.53 per cent in 2015. Similarly, the relative share of commercial consumers has increased from 5.57 per cent in 1985 to 8.77 per cent in 2015. For both of these categories, the increase in the relative shares is almost double of the level in 1985. The relative share of agriculture sector is showing more fluctuations in the relative shares. Moreover, the relative share of the industrial category has decreased from 59.02 per cent in 1985 to 42.10 per cent in 2015. The pattern of relative shares in total consumption of power across various consumer categories depends upon the overall structural changes in the economy. Another important reason is the poor metering of the power supply to agriculture sector. Most of the electricity supply to agriculture sector was un-metered. Therefore, the data on consumption and their relative shares were not very reliable.

3.8. Power Sector Reforms in India

Under the Electricity Supply Act 1910, the SEBs in India came to the existence as an integrated power utility. It continued discharging the production, transmission and distribution function until the reforms initiatives were taken in the states of India. The technical and financial performance of SEBs was not much satisfactory in the pre reform period. Moreover, the provision of free power supply, made available to farm sector, further deteriorated the financial health of power sector. Poor operational performance was one of the key internal causes responsible for the beginning of reforms in power sector. The other significant cause was to push up restructuring of power sector. In 1996, Orrisa State Electricity Board (OSEB) was split into distinguished companies for production, transmission and distribution. Moreover it also privatized the electricity distribution business in the state. Some state such as Haryana, Andhra Pradesh etc, started power sector restructuring process.

Most of the states only unbundled the SEBs but did not privatize the distribution business. In the same process the GOI started taking steps in order to imitate the power reforms process. It constituted an expert group to suggest a suitable road map of power sector reforms.

The installation of power generation units led to generation of electricity and also to increment of consumption of electricity. After the much endeavor of the installation of electricity generation unit India is founds there is deficit in the power supply. The demand of electricity is very high but the supply is not increasing such a speed. Still India is facing the power shortage and also it is increasing day by day. The share of electricity consumption in India shows the picture which indicates that the industrial sector has the largest share of the electricity consumption and then agriculture at second position then domestic, commercial and transaction and other comes at third, fourth and fifth position respectively.